



**LOURDES A. LEON GUERRERO**  
Governor  
**JOSHUA F. TENORIO**  
Lieutenant Governor

## **GUAM BEHAVIORAL HEALTH AND WELLNESS CENTER**

*Sagan Salut Tataotao yan Hinemlo' Guahan*

790 Gov. Carlos G. Camacho Rd.

Tamuning, Guam 96913

TEL: (671) 647-1901

FAX: (671) 649-6948



**GUAM BEHAVIORAL  
HEALTH AND WELLNESS  
CENTER**

**CARISSA E. PANGELINAN, EdD**  
Director

**JAMES P. COOPER-NURSE, Ph.D**  
Deputy Director

December 1, 2025

### **MEMORANDUM**

To: Governor's PEACE Advisory Council  
Guam's State Epidemiological Outcomes Workgroup (SEOW)  
NCD-Tobacco Control Action Team (TCAT)

From: Carissa Pangelinan, EdD  
Director, Guam Behavioral Health and Wellness Center

**Subject: FFY2026 Annual Synar Report – Review and Input Requested by December 12, 2025**

*Buenas and Hafa Adai!*

The attached FFY2026 Annual Synar Report is available for your review. Your input will strengthen our final submission to SAMHSA by December 30, 2025 and inform prevention strategies in Guam.

### **Background**

The Guam Behavioral Health and Wellness Center (GBHWC), as the designated state authority for behavioral health, implements the federal Synar Amendment requirement (Public Law 102-321) to monitor compliance with local tobacco laws, particularly age-of-sale requirements. In partnership with the Department of Revenue and Taxation (DRT), GBHWC conducts unannounced inspections of all licensed tobacco retailers with trained youth volunteers. DRT compliance officers enforce licensing and display requirements, as defined under the Guam Tobacco Control Act of 2006 and its recent amendments.

### **Key Findings**

- Inspections dates: June 21, June 28 and July 12, 2025; inspector ages 16-20
- Retailer Violation Rate (sale of nicotine product to <21 years old): 2.9% (8 of 277 successful inspections) – well below 20% federal threshold; 1 vendor cited for failure to display required “No Sale Under 21” signage
- Sample: 277 retailers inspected (93.6% of 296 eligible license holders)
- New initiative: Merchant Education Program launched in Jan. 2025 with door-to-door outreach and distribution of policy fact sheets, signage stickers and digital age verification calendar tool

### **Feedback Needed**

As part of federal reporting obligations, we kindly **request your feedback by completing a short survey no later than December 12, 2025: <https://forms.gle/DyT4BtrcGJvo9T3V9>**. It contains five questions and may take approximately 10 minutes to complete.

For questions or additional information, please contact GBHWC's Synar Coordinator at [hannaruth.defiesta@gbhwc.guam.org](mailto:hannaruth.defiesta@gbhwc.guam.org) or the Prevention and Training Branch at [staff@peaceguam.org](mailto:staff@peaceguam.org).

*Un Dangkolo Na Si Yu'os Ma'ase.*

# **ANNUAL SYNAR REPORT**

**42 U.S.C. 300x-26**

OMB № 0930-0222

**FFY 2026**

**State: Guam**

## Table of Contents

Introduction.....	i
FFY 2026: Funding Agreements/Certifications.....	1
Section I: FFY 2025 (Compliance Progress) .....	2
Section II: FFY 2026 (Intended Use).....	11
Appendix A: Forms 1–5.....	13
Appendixes B & C: Forms.....	20
Appendix B: Synar Survey Sampling Methodology .....	19
Appendix C: Synar Survey Inspection Protocol Summary.....	21
Appendix D: List Sampling Frame Coverage Study .....	25

Public Burden Statement: An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number. The OMB control number for this project is 0930-0222. Public reporting burden for this collection of information is estimated to average 18 hours per respondent, per year, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to SAMHSA Reports Clearance Officer, 5600 Fishers Lane, Rockville, MD 20857.

## INTRODUCTION

The Annual Synar Report (ASR) format provides the means for states to comply with the reporting provisions of the Public Health Service Act (42 U.S.C. 300x-26) and the Tobacco Regulation for the Substance Abuse Prevention and Treatment Block Grant (SABG) (45 C.F.R. 96.130 (e)).

### **How the Synar report helps the Center for Substance Abuse Prevention**

In accordance with the tobacco regulations, states are required to provide detailed information on progress made in enforcing youth and young adult tobacco access laws (FFY 2025 Compliance Progress) and future plans to ensure compliance with the Synar requirements to reduce youth and young adult tobacco access rates (FFY 2026 Intended Use Plan). These data are required by 42 U.S.C. 300x-26 and will be used by the Secretary to evaluate state compliance with the statute. Part of the mission of the Center for Substance Abuse Prevention (CSAP) is to assist states<sup>1</sup> by supporting Synar activities and providing technical assistance helpful in determining the type of enforcement measures and control strategies that are most effective. This information is helpful to CSAP in improving technical assistance resources and expertise on enforcement efforts and tobacco control program support activities, including state Synar program support services, through an enhanced technical assistance program involving conferences and workshops, development of training materials and guidance documents, and onsite technical assistance consultation.

### **How the Synar report can help states**

The information gathered for the Synar report can help states describe and analyze substate needs for program enhancements. These data can also be used to report to the state legislature and other state and local organizations on progress made to date in enforcing youth and young adult tobacco access laws when aggregated statistical data from state Synar reports can demonstrate to the Secretary the national progress in reducing youth and young adult tobacco access problems. This information will also provide Congress with a better understanding of state progress in implementing Synar, including state difficulties and successes in enforcing retailer compliance

---

<sup>1</sup>The term “state” is used to refer to all the states and territories required to comply with Synar as part of the Substance Abuse Prevention and Treatment Block Grant Program requirements (42 U.S.C. 300x-64 and 45 C.F.R. 96.121).

with youth and young adult tobacco access laws.

### **Getting assistance in completing the Synar report**

If you have questions about programmatic issues, you may call CSAP's Division of Primary Prevention at (240) 276-2550 and ask for your respective State Project Officer, or contact your State Project Officer directly by telephone or email. If you have questions about fiscal or grants management issues, you may call your Grants Management Specialist in the Office of Financial Resources, Division of Grants Management, at (240) 276-1422.

### **Where and when to submit the Synar report**

The ASR must be received by SAMHSA no later than December 31, 2025 and must be submitted in the format specified by these instructions. Use of the approved format will avoid delays in the review and approval process. The chief executive officer (or an authorized designee) of the applicant organization must sign page one of the ASR certifying that the state has complied with all reporting requirements.


The state must upload one copy of the ASR using the online WebBGAS (Block Grant Application System). In addition, the following items must be uploaded to WebBGAS:

- FFY 2026 Synar Survey Results: States that use the Synar Survey Estimation System (SSES) must upload one copy of *SSES Tables 1–8* (in Excel) to WebBGAS. **Please note that, in the FFY 2026 ASR, SSES will generate Tables 6, 7, and 8, which are based on the optional microdata on product type, retail outlet type, and whether identification was requested. If your state does not submit these optional data, Tables 6, 7, and 8 will be blank. Tables 6, 7, and 8 are generated for the convenience of the state, and states are not required to submit completed versions of Tables 6, 7, or 8.** States that do not use SSES must upload one copy of ASR Forms 1, 4, and 5, and Forms 2 and 3, if applicable, (in Excel), as well as a database with the raw inspection data to WebBGAS.
- Synar Inspection Form: States must upload one blank copy of the inspection form used to record the result of each Synar inspection.
- Synar Inspection Protocol: States must upload a copy of the protocol used to train inspection teams on conducting and reporting the results of the Synar inspections. This document should be different than the Appendix C attached to the Annual Synar Report.
- A scanned copy of the signed Funding Agreements/Certifications

Each state SSA Director has been emailed a login ID and password to log onto the Synar section of the WebBGAS site.

## FFY 2026: FUNDING AGREEMENTS/CERTIFICATIONS

The following form must be signed by the Chief Executive Officer or an authorized designee and submitted with this application. Documentation authorizing a designee must be attached to the application.

<b>PUBLIC HEALTH SERVICES ACT AND SYNAR AMENDMENT</b>	
42 U.S.C. 300x-26 requires each state to submit an annual report of its progress in meeting the requirements of the Synar Amendment and its implementing regulation (45 C.F.R. 96.130) to the Secretary of the Department of Health and Human Services. By signing below, the chief executive officer (or an authorized designee) of the applicant organization certifies that the state has complied with these reporting requirements and the certifications as set forth below.	
<b>SYNAR SURVEY SAMPLING METHODOLOGY</b>	
The state certifies that the Synar survey sampling methodology on file with the Center for Substance Abuse Prevention and submitted with the Annual Synar Report for FFY 2026 is up-to-date and approved by the Center for Substance Abuse Prevention.	
<b>SYNAR SURVEY INSPECTION PROTOCOL</b>	
The state certifies that the Synar Survey Inspection Protocol on file with the Center for Substance Abuse Prevention and submitted with the Annual Synar Report for FFY 2026 is up-to-date and approved by the Center for Substance Abuse Prevention.	
State: Guam	
Name of Chief Executive Officer or Designee: Carissa E. Pangelinan, EdD	
Signature of CEO or Designee: 	
Title: Director, Guam Behavioral Health and Wellness Center	Date Signed: 11/26/25
If signed by a designee, a copy of the designation must be attached.	

**SECTION I: FFY 2025 (Compliance Progress)****YOUTH AND YOUNG ADULT ACCESS LAWS, ACTIVITIES, AND ENFORCEMENT**

42 U.S.C. 300x-26 requires the states to report information regarding the sale/distribution of tobacco products to individuals under age 21.

- 1. Please indicate any changes or additions to the state tobacco statute(s) relating to youth and young adult access since the last reporting year. If any changes were made to the state law(s) since the last reporting year, please upload a copy of the state law to WebBGAS. (see 42 U.S.C. 300x-26).**

- a. Has there been a change in the minimum sale age for tobacco products?**

☐ Yes ☒ No

*If Yes, current minimum age:* ☐ 19 ☐ 20 ☐ 21

- b. Have there been any changes in state law that impact the state's protocol for conducting Synar inspections?**

☒ Yes ☐ No

*If Yes, indicate change. (Check all that apply.)*

☐ Changed to require that law enforcement conduct inspections of tobacco outlets  
☐ Changed to make it illegal for youth and young adults to possess, purchase or receive tobacco

☐ Changed to require ID to purchase tobacco

☐ Changed definition of tobacco products

☒ Other change(s) (Please describe.) Effective 2024, increased tobacco violations fees and penalties, prohibition of tobacco vending machine sales, and redirecting of collected funds from tobacco fees and penalties to support tobacco prevention programs have been implemented since.

- c. Have there been any changes in state law that impact the following?**

Licensing of tobacco vendors ☐ Yes ☒ No

Penalties for sales to minors ☐ Yes ☒ No

Vending machines ☐ Yes ☒ No

Added product

categories to youth and young adult access law ☐ Yes ☒ No

- 2. Describe how the Annual Synar Report (see 45 C.F.R. 96.130(e)) was made public within the state prior to submission of the ASR. (Check all that apply.)**

☐ Placed on file for public review

☒ Posted on a state agency Web site (Please provide exact Web address and the date when the FFY 2026 ASR was posted to this Web address.)

Web address: [www.gbhwg.guam.gov/peace](http://www.gbhwg.guam.gov/peace)

Date published: 11/30/2025

- ☐ Notice published in a newspaper or newsletter
- ☐ Public hearing
- ☐ Announced in a news release, a press conference, or discussed in a media interview
- ☐ Distributed for review as part of the SABG application process
- ☐ Distributed through the public library system
- ☐ Published in an annual register
- ☒ Other (Please describe.) Press release to local news outlets

**3. Identify the following agency or agencies (see 42 U.S.C. 300x-26 and 45 C.F.R. 96.130).**

- a. The state agency(ies) designated by the Governor for oversight of the Synar requirements:**

Guam Behavioral Health and Wellness Center (GBHWC)

Has this changed since last year's Annual Synar Report?

☐ Yes ☒ No

- b. The state agency(ies) responsible for conducting random, unannounced Synar inspections:**

Guam Behavioral Health and Wellness Center and the Guam Department of Revenue and Taxation (DRT)

Has this changed since last year's Annual Synar Report?

☐ Yes ☒ No

- c. The state agency(ies) responsible for enforcing youth and young adult tobacco access law(s):**

Guam Department of Revenue and Taxation (DRT)

Has this changed since last year's Annual Synar Report?

☐ Yes ☒ No

**4. Identify the following agencies and describe their relationship with the agency responsible for the oversight of the Synar requirements.**

- a. Identify the state agency responsible for tobacco prevention activities (the agency that receives the Centers for Disease Control and Prevention's National Tobacco Control Program funding).**

GBHWC and Guam Department of Public Health and Social Services (DPHSS)

- b. Has the responsible agency changed since last year's Annual Synar Report?**

☐ Yes ☒ No

- c. Describe the coordination and collaboration that occur between the agency**



responsible for tobacco prevention and the agency responsible for oversight of the Synar requirements. (Check all that apply.) The two agencies

- ☐ Are the same
- ☐ Have a formal written memorandum of agreement
- ☒ Have an informal partnership
- ☒ Conduct joint planning activities
- ☒ Combine resources
- ☒ Have other collaborative arrangement(s) (Please describe.) The Department of Public Health and Social Services (DPHSS) continue to be an active participant in Guam's State Epidemiological Outcomes Workgroup (SEOW), which is overseen by the GBHWC. DPHSS leads the Non-Communicable Disease (NCD) Consortium, working to enhance Guam's state plans for mental health promotion and the prevention of substance use, suicide, and other deaths related to NCDs. Additionally, one of DPHSS's key priorities is the Tobacco Prevention and Control Program, which heads the NCD Tobacco Action Team (TCAT). Together, DPHSS and GBHWC also conduct the Brief Tobacco/Nicotine Intervention (BTNI) trainings made available to community partners.
- ☐ No relationship

d. Does a state agency contract with the Food and Drug Administration's Center for Tobacco Products (FDA/CTP) to enforce the youth and young adult access and advertising restrictions in the Family Smoking Prevention and Tobacco Control Act?

- ☒ Yes ☐ No (if no, go to Question 5)

e. If yes, identify the state agency responsible for enforcing the youth and young adult access and advertising restrictions in the Family Smoking Prevention and Tobacco Control Act (the agency that is under contract to the Food and Drug Administration's Center for Tobacco Products (FDA/CTP)).

GBHWC's Director's Office (local contracted FDA group)

f. Has the responsible agency changed since last year's Annual Synar Report?

- ☐ Yes ☒ No

g. Describe the coordination and collaboration that occur between the agency contracted with the FDA to enforce federal youth and young adult tobacco access laws and the agency responsible for oversight of the Synar requirements. (Check all that apply.) The two agencies:

- ☐ Are the same
- ☐ Have a formal written memorandum of agreement
- ☐ Have an informal partnership
- ☐ Conduct joint planning activities
- ☐ Combine resources
- ☒ Have other collaborative arrangement(s) (Please describe.) GBHWC recognizes

the local FDA contract group as a potential community partner, involving them in tobacco-related meetings and events to gather support and feedback as part of GBHWC staff. Communication is maintained to coordinate inspection schedules and avoid duplication of efforts; however, their contractual terms limit the extent of further collaboration.

☐ No relationship

**h. Does the state use data from the FDA enforcement inspections for Synar survey reporting?**

☐ Yes ☒ No

**5. Please answer the following questions regarding the state's activities to enforce the state's youth and young adult access to tobacco law(s) in FFY 2025 (see 42 U.S.C. 300x-26 and 45 C.F.R. 96.130(e)).**

**a. Which one of the following describes the enforcement of state youth and young adult access to tobacco laws carried out in your state? (Check one category only.)**

☐ Enforcement is conducted exclusively by local law enforcement agencies.

☒ Enforcement is conducted exclusively by state agency(ies).

☐ Enforcement is conducted by both local *and* state agencies.

**b. The following items concern penalties imposed for all violations of state youth and young adult access to tobacco laws by LOCAL AND/OR STATE LAW ENFORCEMENT AGENCIES (this does not include enforcement of local laws or federal youth and young adult tobacco access laws). Please fill in the number requested. If state law does not allow for an item, please mark "NA" (not applicable). If a response for an item is unknown, please mark "UNK." The chart must be filled in completely.**

PENALTY	OWNERS	CLERKS	TOTAL
Number of <u>citations issued</u>	8	0	8
Number of <u>finest assessed</u>	8	0	8
Number of <u>permits/licenses suspended</u>	8		8
Number of <u>permits/licenses revoked</u>	0		0
Other (Please describe.)	N/A	N/A	N/A

**c. Are citations or warnings issued to retailers or clerks who sell tobacco to minors for inspections that are part of the Synar survey?**

☒ Yes ☐ No

*If "Yes" to 5c, please describe the state's procedure for minimizing risk of bias to the survey results from retailers alerting each other to the presence of the survey teams:*

In order to minimize the risk of bias from retailers alerting each other to the presence of survey teams, GBHWC utilizes multiple survey teams to conduct simultaneous inspections with different vehicles either tagged or untagged with the Government of Guam logo. In addition, not all stores are inspected on the same day. Stores to be inspected are divided up so that inspections occur on various days.

**d. Which one of the following best describes the level of enforcement of state youth and young adult access to tobacco laws carried out in your state? (Check one category only.)**

- ☐ Enforcement is conducted only at those outlets randomly selected for the Synar survey.
- ☐ Enforcement is conducted only at a subset of outlets not randomly selected for the Synar survey.
- ☒ Enforcement is conducted at a combination of outlets randomly selected for the Synar survey and outlets not randomly selected for the Synar survey.

**e. Did every tobacco outlet in the state receive at least one compliance check that included enforcement of the state youth and young adult tobacco access law(s) in the last year?**

- ☒ Yes   ☐ No

**f. What additional activities are conducted in your state to support enforcement and compliance with state youth and young adult tobacco access law(s)? (Check all that apply and briefly describe each activity in the text boxes below each activity.)**

- ☒ Merchant education and/or training

For the first time, GBHWC has launched the Merchant Education Program to expand educational outreach among Guam's tobacco vendors. The program conducts door-to-door visits to selected vendors, during which outreach teams provide brief education, guidance, and materials on local tobacco laws. Each visit covers Guam's youth access laws, federal regulations prohibiting tobacco sales to individuals under 21, updated fees and penalties for violations, and best practices for compliance. The primary purpose of these visits is to increase vendors' knowledge and awareness of tobacco-related policies that impact their businesses. Ultimately, the program aims to establish an informal partnership with tobacco retailers to gain community feedback, maintain high compliance rates and reduce the number of violations issued.

- ☒ Incentives for merchants who are in compliance (e.g., nonenforcement compliance checks in which compliant retailers are given positive reinforcement and noncompliant retailers are warned about youth and young adult access laws)

A certificate of compliance, signed by the directors of GBHWC and DRT, is immediately issued to retailers who pass the inspection. Some stores proudly display this certificate in their establishments. When available, digital calendars — a sales compliance tool — are also distributed to participants of the Merchant Education Program.

☒ Community education regarding youth and young adult access laws

a.) GBHWC continues to support: 1.) tobacco control policy efforts to decrease youth access and increase cessation efforts to at-risk populations in the community; and 2.) outreach events, community partnerships and presentations relating to the prevention of tobacco and nicotine sales to minors.

b.) Continue to publicly share the Synar inspections results annually.

☒ Media use to publicize compliance inspection results

The Synar inspections report is published as a press release in news outlets and shared on GBHWC's official website annually.

☒ Community mobilization to increase support for retailer compliance with youth and young adult access laws

GBHWC Prevention and Training Branch actively participates in DPHSS's NCD Consortium activities and are members of the Tobacco Control Action Team (TCAT). The Prevention and Training Branch also conducts the Brief Tobacco Intervention (BTNI) Skills Training alongside DPHSS.

☒ Other activities (*Please list.*) \_\_\_\_\_

As a result of the Merchant Education outreach program, plans are underway to expand the initiative and provide additional resources to tobacco retailers, guided by the feedback received.

## SYNAR SURVEY METHODS AND RESULTS

The following questions pertain to the survey methodology and results of the Synar survey used by the state to meet the requirements of the Synar Regulation in FFY 2025 (see 42 U.S.C. 300x-26 and 45 C.F.R. 96.130).

**6. Has the sampling methodology changed from the previous year?**

☐ Yes ☒ No

*The state is required to have an approved up-to-date description of the Synar sampling methodology on file with CSAP. Please submit a copy of your Synar Survey Sampling Methodology (Appendix B). If the sampling methodology changed from the previous reporting year, these changes must be reflected in the methodology submitted.*

**a. If yes, describe how and when this change was communicated to SAMHSA**

**7. Please answer the following questions regarding the state's annual random, unannounced inspections of tobacco outlets (see 45 C.F.R. 96.130(d)(2)).**

**a. Did the state use the optional Synar Survey Estimation System (SSES) to analyze the Synar survey data?**

☒ Yes ☐ No

*If Yes, upload a copy of SSES tables 1–8 (in Excel) to WebBGAS. Then go to Question 8. If No, continue to Question 7b.*

**b. Report the weighted and unweighted Retailer Violation Rate (RVR) estimates, the standard error, accuracy rate (number of eligible outlets divided by the total number of sampled outlets), and completion rate (number of eligible outlets inspected divided by the total number of eligible outlets).**

Unweighted RVR

Weighted RVR

Standard error (s.e.) of the (weighted) RVR

Fill in the blanks to calculate the right limit of the right-sided 95% confidence interval.

	+	(1.645	×		)	=	
RVR Estimate	plus	(1.645	times	Standard Error )	equals	Right Limit	

Accuracy rate

Completion rate

c. **Fill out Form 1 in Appendix A (Forms 1–5).** *(Required regardless of the sample design.)*

d. **How were the (weighted) RVR estimate and its standard error obtained?**  
*(Check the one that applies.)*

☐ Form 2 (Optional) in Appendix A (Forms 1–5) *(Attach completed Form 2.)*

☐ Other *(Please specify. Provide formulas and calculations or attach and explain the program code and output with description of all variable names.)*

e. **If stratification was used, did any strata in the sample contain only one outlet or cluster this year?**

☐ Yes ☐ No ☐ No stratification

*If Yes, explain how this situation was dealt with in variance estimation.*

f. **Was a cluster sample design used?**

☐ Yes ☐ No

*If Yes, fill out and attach Form 3 in Appendix A (Forms 1–5), and answer the following question.*

*If No, go to Question 7g.*

**Were any certainty primary sampling units selected this year?**

☐ Yes ☐ No

*If Yes, explain how the certainty clusters were dealt with in variance estimation.*

g. **Report the following outlet sample sizes for the Synar survey.**

	Sample Size
<b>Effective sample size</b> (sample size needed to meet the SAMHSA precision requirement assuming simple random sampling)	
<b>Target sample size</b> (the product of the effective sample size and the design effect)	
<b>Original sample size</b> (inflated sample size of the target sample to counter the sample attrition due to ineligibility and noncompletion)	
<b>Eligible sample size</b> (number of outlets found to be eligible in the sample)	
<b>Final sample size</b> (number of eligible outlets in the sample for which an inspection was completed)	

h. **Fill out Form 4 in Appendix A (Forms 1–5).**

**8. Did the state's Synar survey use a list frame?**

☐ Yes ☒ No

*If Yes, answer the following questions about its coverage.*

**a. The calendar year of the latest Sampling frame coverage study:** \_\_\_\_\_

**b. Percent coverage from the latest Sampling frame coverage study:** \_\_\_\_\_

**c. Was a new study conducted in this reporting period?**

☐ Yes ☐ No

*If Yes, please complete Appendix D (List Sampling Frame Coverage Study) and submit it with the Annual Synar Report.*

**d. The calendar year of the next coverage study planned:** \_\_\_\_\_

**9. Has the Synar survey inspection protocol changed from the previous year?**

☐ Yes ☒ No

*The state is required to have an approved up-to-date description of the Synar inspection protocol on file with CSAP. Please submit a copy of your Synar Survey Inspection Protocol (Appendix C). If the inspection protocol changed from the previous year, these changes must be reflected in the protocol submitted.*

**a. If Yes, describe how and when this change was communicated to SAMHSA**

**b. Provide the inspection period: From 06/21/2025 to 07/12/2025**  
MM/DD/YY MM/DD/YY

**c. Provide the number of youth and young adult inspectors used in the current inspection year:**

13

NOTE: If the state uses SSES, please ensure that the number reported in 9b matches that reported in SSES Table 4, or explain any difference.

**d. Fill out and attach Form 5 in Appendix A (Forms 1–5). (Not required if the state used SSES to analyze the Synar survey data.)**

## SECTION II: FFY 2026 (Intended Use):

Public Law 42 U.S.C. 300x-26 of the Public Health Service Act and 45 C.F.R. 96.130 (e) (4, 5) require that the states provide information on future plans to ensure compliance with the Synar requirements to reduce youth and young adult tobacco access.

**1. In the upcoming year, does the state anticipate any changes in:**

Synar sampling methodology ☐ Yes ☒ No

Synar inspection protocol ☐ Yes ☒ No

*If changes are made in either the Synar sampling methodology or the Synar inspection protocol, the state is required to obtain approval from CSAP prior to implementation of the change and file an updated Synar Survey Sampling Methodology (Appendix B) or an updated Synar Survey Inspection Protocol (Appendix C), as appropriate.*

**2. Please describe the state's plans to maintain and/or reduce the target rate for Synar inspections to be completed in FFY 2026. Include a brief description of plans for law enforcement efforts to enforce youth and young adult tobacco access laws, activities that support law enforcement efforts to enforce youth and young adult tobacco access laws, and any anticipated changes in youth and young adult tobacco access legislation or regulation in the state.**

### Community Empowerment and Engagement

- Continue implementing merchant education outreach activities throughout the year to ensure comprehensive coverage of all retailers within the census.
- Provide additional support and resources to tobacco retailers informed by community feedback and survey findings gathered through merchant education outreach (e.g., develop and offer an employee training program tailored for tobacco retailers).
- Strengthen collaboration with the Department of Revenue and Taxation (DRT) to enhance the tobacco inspection process, refine operational protocols, and streamline the management of tobacco retailer data.
- Continue implementing the BTNI skills certification training to increase the capacity of trained tobacco interventionists within the community.
- Deliver for youth audiences to disseminate data on electronic nicotine delivery systems (ENDS) and promote awareness of Tobacco 21 and related policies.

### New Bill introduced in calendar year 2025

Guam Bill 3-38, also known as the "Electronic Nicotine Delivery Systems Excise Tax of 2025," this bill seeks to establish a licensing and taxation framework for vaping devices and electronic cigarette products. The proposed legislation includes the following key provisions:

- Definitions of Electronic Nicotine Delivery System (ENDS) products.
- Licensing requirements for ENDS businesses, including a fee of \$500 for retailers and \$2,000 for wholesalers.
- Regulations consistent with existing tobacco control laws, but with separate fees and penalties for violations such as selling ENDS products without a license, selling to minors, and failing to comply with display requirements.



- Allocation of collected fees and penalties, with 50% to GBHWC's Youth Tobacco Education and Prevention Fund (YTEPF).
- Excise tax set at 20% of the retail price per product, with 5% of the revenue allocated to YTEPF.

**3. Describe any challenges the state faces in complying with the Synar regulation.** *(Check all that apply and describe each challenge in the text box below it.)*

- ☐ Limited resources for law enforcement of youth and young adult access laws

- ☒ Limited resources for activities to support enforcement and compliance with youth and young adult tobacco access laws

On Guam, Synar inspections are the only consistent local tobacco enforcement activity. The DRT does not conduct tobacco inspections apart from those under the Synar program, and the local FDA group's inspections are conducted independently.

- ☐ Limitations in the state youth and young adult tobacco access laws

- ☐ Limited public support for enforcement of youth and young adult tobacco access laws

- ☒ Limitations on completeness/accuracy of list of tobacco outlets

The original tobacco retailers list recorded and provided by the Department of Revenue & Taxation Business License Branch requires annual data cleaning due to the outdated government system it's pulled from. Inactive tobacco retailers aren't removed from the records until they official cancel their licenses. The list requires intensive review from both agencies to ensure accuracy and completion.

- ☐ Limited expertise in survey methodology

- ☐ Laws/regulations limiting the use of minors in tobacco inspections

- ☐ Difficulties recruiting youth and young adult inspectors

- ☐ Issues regarding the balance of inspections conducted by youth inspectors age 15 and under

- ☒ Issues regarding the balance of inspections conducted by one gender of youth and young adult inspectors

GBHWC experienced challenges in recruiting male participants, as the majority of applicants were females, and more females completed the training and participated in inspections.

- ☐ Geographic, demographic, and logistical considerations in conducting inspections

- ☒ Cultural factors (e.g., language barriers, young people purchasing for their elders)

Store clerks have anecdotally reported instances of youth purchasing tobacco products for elders and adults purchasing for minors.

- ☐ Issues regarding sources of tobacco under tribal jurisdiction

- ☒ Other challenges (*Please list.*) Lack of distinction between tobacco and ENDS retailer business license

Currently, retailers of tobacco and Electronic Nicotine Delivery Systems (ENDS) products operate under the same DRT-issued tobacco license. The absence of a clear distinction between tobacco-only, ENDS-only, and mixed retailers hinders efforts to plan effectively and to create targeted compliance or purchase attempt lists for each category.

## APPENDIX A: FORMS 1–5

### FORM 1 (Required for all states not using the Synar Survey Estimation System (SSES) to analyze the Synar Survey data)

Complete Form 1 to report sampling frame and sample information and to calculate the unweighted retailer violation rate (RVR) using results from the current year’s Synar survey inspections.

**Instructions for Completing Form 1:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2026). Provide the remaining information by stratum if stratification was used. Make copies of the form if additional rows are needed to list all the strata.

Column 1: *If stratification was used:*

1(a) Sequentially number each row.

1(b) Write in the name of each stratum. All strata in the state must be listed.

*If no stratification was used:*

1(a) Leave blank.

1(b) Write “state” in the first row (indicates that the whole state is a single stratum).

*Note for unstratified samples: For Columns 2–5, wherever the instruction refers to “each stratum,” report the specified information for the state as a whole.*

Column 2: 2(a) Report the number of over-the-counter (OTC) outlets in the sampling frame in each stratum.  
2(b) Report the number of vending machine (VM) outlets in the sampling frame in each stratum.  
2(c) Report the combined total of OTC and VM outlets in the sampling frame in each stratum.

Column 3: 3(a) Report the estimated number of eligible OTC outlets in the OTC outlet population in each stratum.  
3(b) Report the estimated number of eligible VM outlets in the VM outlet population in each stratum.  
3(c) Report the combined total estimated number of eligible OTC and VM outlets in the total outlet population in each stratum.

*The estimates for Column 3 can be obtained from the Synar survey sample as the weighted sum of eligible outlets by outlet type.*

Column 4: 4(a) Report the number of eligible OTC outlets for which an inspection was completed, for each stratum.  
4(b) Report the numbers of eligible VM outlets for which an inspection was completed, for each stratum.  
4(c) Report the combined total of eligible OTC and VM outlets for which an inspection was completed, for each stratum.

Column 5: 5(a) Report the number of OTC outlets found in violation of the law as a result of completed inspections, for each stratum.  
5(b) Report the number of VM outlets found in violation of the law as a result of completed inspections, for each stratum.  
5(c) Report the combined total of OTC and VM outlets found in violation of the law as a result of completed inspections, for each stratum.

Totals: For each subcolumn (a–c) in Columns 2–5, provide totals for the state as a whole in the last row of the table. These numbers will be the sum of the numbers in each row for the respective column.

**FORM 1 (Required for all states not using the Synar Survey Estimation System [SSES] to analyze the Synar Survey data.)**

[illegible]

**RECORD COLUMN TOTALS ON LAST LINE (LAST PAGE ONLY IF MULTIPLE PAGES ARE NEEDED).**

**FORM 2 (Optional)****Appropriate for stratified simple or systematic random sampling designs.**

Complete Form 2 to calculate the weighted RVR. This table (in Excel form) is designed to calculate the weighted RVR for stratified simple or systematic random sampling designs, accounting for ineligible outlets and noncomplete inspections encountered during the annual Synar survey.

**Instructions for Completing Form 2:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2026).

- Column 1: Write in the name of each stratum into which the sample was divided. These should match the strata reported in Column 1(b) of Form 1.
- Column 2: Report the number of outlets in the sampling frame in each stratum. These numbers should match the numbers reported for the respective strata in Column 2(c) of Form 1.
- Column 3: Report the original sample size (the number of outlets originally selected, *including* substitutes or replacements) for each stratum.
- Column 4: Report the number of sample outlets in each stratum that were found to be eligible during the inspections. Note that this number must be less than or equal to the number reported in Column 3 for the respective strata.
- Column 5: Report the number of eligible outlets in each stratum for which an inspection was completed. Note that this number must be less than or equal to the number reported in Column 4. These numbers should match the numbers reported in Column 4(c) of Form 1 for the respective strata.
- Column 6: Report the number of eligible outlets inspected in each stratum that were found in violation. These numbers should match the numbers reported in Column 5(c) of Form 1 for the stratum.
- Column 7: Form 2 (in Excel form) will automatically calculate the stratum RVR for each stratum in this column. This is calculated by dividing the number of inspected eligible outlets found in violation (Column 6) by the number of inspected eligible outlets (Column 5). The state unweighted RVR will be shown in the Total row of Column 7.
- Column 8: Form 2 (in Excel form) will automatically calculate the estimated number of eligible outlets in the population for each stratum. This calculation is made by multiplying the number of outlets in the sampling frame (Column 2) times the number of eligible outlets (Column 4) divided by the original sample size (Column 3). Note that these numbers will be less than or equal to the numbers in Column 2.
- Column 9: Form 2 (in Excel form) will automatically calculate the relative stratum weight by dividing the estimated number of eligible outlets in the population for each stratum in Column 8 by the Total of the values in Column 8.
- Column 10: Form 2 (in Excel form) will automatically calculate each stratum's contribution to the state weighted RVR by multiplying the stratum RVR (Column 7) by the relative stratum weight (Column 9). The weighted RVR for the state will be shown in the Total row of Column 10.
- Column 11: Form 2 (in Excel form) automatically calculates the standard error of each stratum's RVR (Column 7). The standard error for the state weighted RVR will be shown in the Total row of Column 11.
- TOTAL: For Columns 2–6, Form 2 (in Excel form) provides totals for the state as a whole in the last row of the table. For Columns 7–11, it calculates the respective statistic for the state as a whole.

**FORM 2 (Optional) Appropriate for stratified simple or systematic random sampling designs.**

Calculation of Weighted Retailer Violation Rate										
										State: _____
										FFY: 2026
(1) Stratum Name	(2) N Number of Outlets in Sampling Frame	(3) n Original Sample Size	(4) n1 Number of Sample Outlets Found Eligible	(5) n2 Number of Outlets Inspected	(6) x Number of Outlets Found in Violation	(7) p=x/n2 Stratum Retailer Violation Rate	(8) N'=N(n1/n) Estimated Number of Eligible Outlets in Population	(9) w=N'/Total Column 8 Relative Stratum Weight	(10) pw Stratum Contribution to State Weighted RVR	(11) s.e. Standard Error of Stratum RVR
<b>Total</b>										

- N - number of outlets in sampling frame  
 n - original sample size (number of outlets in the original sample)  
 n1 - number of sample outlets that were found to be eligible  
 n2 - number of eligible outlets that were inspected  
 x - number of inspected outlets that were found in violation  
 p - stratum retailer violation rate ( $p=x/n2$ )  
 N' - estimated number of eligible outlets in population ( $N'=N*n1/n$ )  
 w - relative stratum weight ( $w=N'/\text{Total Column 8}$ )  
 pw - stratum contribution to the weighted RVR  
 s.e. - standard error of the stratum RVR

**FORM 3 (Required when a cluster design is used for all states not using the Synar Survey Estimation System [SSES] to analyze the Synar survey data.)**

Complete Form 3 to report information about primary sampling units when a cluster design was used for the Synar survey.

**Instructions for Completing Form 3:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2026).

Provide information by stratum if stratification was used. Make copies of the form if additional rows are needed to list all the strata.

Column 1: Sequentially number each row.

Column 2: *If stratification was used:* Write in the name of stratum. All strata in the state must be listed.

*If no stratification was used:* Write “state” in the first row to indicate that the whole state constitutes a single stratum.

Column 3: Report the number of primary sampling units (PSUs) (i.e., first-stage clusters) created for each stratum.

Column 4: Report the number of PSUs selected in the original sample for each stratum.

Column 5: Report the number of PSUs in the final sample for each stratum.

TOTALS: For Columns 3–5, provide totals for the state as a whole in the last row of the table.

Summary of Clusters Created and Sampled				
State: _____				
FFY: 2026				
(1) Row #	(2) Stratum Name	(3) Number of PSUs Created	(4) Number of PSUs Selected	(5) Number of PSUs in the Final Sample
<b>Total</b>				

**FORM 4 (Required for all states not using the Synar Survey Estimation System [SSES] to analyze the Synar Survey data)**

Complete Form 4 to provide detailed tallies of ineligible sample outlets by reasons for ineligibility and detailed tallies of eligible sample outlets with noncomplete inspections by reasons for noncompletion.

**Instructions for Completing Form 4:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2026).

Column 1(a): Enter the number of sample outlets found ineligible for inspection by reason for ineligibility. Provide the total number of ineligible outlets in the row marked “Total.”

Column 2(a): Enter the number of eligible sample outlets with noncomplete inspections by reason for noncompletion. Provide the total number of eligible outlets with noncomplete inspections in the row marked “Total.”

<b>Inspection Tallies by Reason of Ineligibility or Noncompletion</b> <b>State:</b> _____ <b>FFY:</b> 2026 _____			
<b>(1) INELIGIBLE</b>		<b>(2) ELIGIBLE</b>	
<b>Reason for Ineligibility</b>	<b>(a) Counts</b>	<b>Reason for Noncompletion</b>	<b>(a) Counts</b>
Out of business		In operation but closed at time of visit	
Does not sell tobacco products		Unsafe to access	
Inaccessible by youth or young adult		Presence of police	
Private club or private residence		Youth or young adult inspector knows salesperson	
Temporary closure		Moved to new location	
Unlocatable		Drive-thru only/youth or young adult inspector has no driver's license	
Wholesale only/Carton sale only		Tobacco out of stock	
Vending machine broken		Ran out of time	
Duplicate		Other noncompletion reason(s) <i>(Describe.)</i>	
Other ineligibility reason(s) <i>(Describe.)</i>			
<b>Total</b>		<b>Total</b>	



**FORM 5 (Required for all states not using the Synar Survey Estimation System [SSES] to analyze the Synar survey data)**

Complete Form 5 to show the distribution of outlet inspection results by age and gender of the youth and young adult inspectors.

**Instructions for Completing Form 5:** In the top right-hand corner of the form, provide the state name and reporting federal fiscal year (FFY 2026).

Column 1: Enter the number of attempted buys by youth and young adult inspector age and gender.

Column 2: Enter the number of successful buys by youth and young adult inspector age and gender.

If the inspectors are age eligible but the gender of the inspector is unknown, include those inspections in the “Other” row. Calculate subtotals for males and females in rows marked “Male Subtotal” and “Female Subtotal.” Sum subtotals for Male, Female, and Other and record in the bottom row marked “Total.” Verify that the total of attempted buys and successful buys equals the total for Column 4(c) and Column 5(c), respectively, on Form 1. If the totals do not match, please explain any discrepancies.

Synar Survey Inspector Characteristics		
		State: _____
		FFY: 2026
	(1) Attempted Buys	(2) Successful Buys
<b>Male</b>		
15 years		
16 years		
17 years		
18 years		
19 years		
20 years		
<b>Male Subtotal</b>		
<b>Female</b>		
15 years		
16 years		
17 years		
18 years		
19 years		
20 years		
<b>Female Subtotal</b>		
<b>Other</b>		
<b>Total</b>		

## **APPENDIXES B & C: FORMS**

### Instructions

Appendix B (Sampling Design) and Appendix C (Inspection Protocol) are to reflect the state's CSAP-approved sampling design and inspection protocol. These appendixes, therefore, should generally describe the design and protocol and, with the exception of Question #10 of Appendix B, are not to be modified with year-specific information. Please note that any changes to either appendix must receive CSAP's advance, written approval. To facilitate the state's completion of this section, simply cut and paste the previously approved sampling design (Appendix B) and inspection protocol (Appendix C) and respond to Question #10 of Appendix B to provide the requested information about sample size calculations for the Synar survey conducted in FFY 2025.

## APPENDIX B: SYNAR SURVEY SAMPLING METHODOLOGY

State: Guam  
FFY: 2026

### 1. What type of sampling frame is used?

- ☒ List frame (*Go to Question 2.*)  
☐ Area frame (*Go to Question 3.*)  
☐ List-assisted area frame (*Go to Question 2.*)

### 2. List all sources of the list frame. Indicate the type of source from the list below. Provide a brief description of the frame source. Explain how the lists are updated (method), including how new outlets are identified and added to the frame. In addition, explain how often the lists are updated (cycle). (*After completing this question, go to Question 4.*)

*Use the corresponding number to indicate Type of Source in the table below.*

- |   |  |
|---|--|
| 1 – Statewide commercial business list    | 4 – Statewide retail license/permit list |
| 2 – Local commercial business list        | 5 – Statewide liquor license/permit list |
| 3 – Statewide tobacco license/permit list | 6 – Other                                |

Name of Frame Source	Type of Source	Description	Updating Method and Cycle
Tobacco License List	3	Under Public Law 24-278, a tobacco vendor or store must obtain a tobacco vendor license from the Guam Department of Revenue and Taxation in order to sell tobacco products.	The owner of the establishment wishing to sell tobacco and/or nicotine products must complete an initial tobacco business license application from Guam Revenue and Taxation's General Licensing Branch that must be renewed annually. The tobacco vendor list is updated monthly as vendors with expiring licenses renew at different times of the year.

### 3. If an area frame is used, describe how area sampling units are defined and formed.

#### a. Is any area left out in the formation of the area frame?

- ☐ Yes ☐ No

*If Yes, what percentage of the state's population is not covered by the area frame?*

\_\_\_\_%

**4. Federal regulation requires that vending machines be inspected as part of the Synar survey. Are vending machines included in the Synar survey?**

☐ Yes ☒ No

*If No, please indicate the reason(s) they are not included in the Synar survey. Please check all that apply.*

- ☒ State law bans vending machines.
- ☐ State law bans vending machines from locations accessible to youth and young adults.
- ☐ State has a contract with the FDA and is actively enforcing the vending machine requirements of the Family Smoking Prevention and Tobacco Control Act.
- ☐ Other (Please describe.) \_\_\_\_\_

*If Yes, please indicate how likely it is that vending machines will be sampled.*

- ☐ Vending machines are sampled separately to ensure vending machines are included in the sample
- ☐ Vending machines are sampled together with over the counter outlets, so it is possible that no vending machines were sampled, however they are included in the sampling frame and have a non-zero probability of selection
- ☐ Other reasons (Please describe.) \_\_\_\_\_

**5. Which category below best describes the sample design? (Check only one.)**

☒ **Census** (STOP HERE: Appendix B is complete.)

**Unstratified statewide sample:**

- ☐ Simple random sample (Go to Question 9.)
- ☐ Systematic random sample (Go to Question 6.)
- ☐ Single-stage cluster sample (Go to Question 8.)
- ☐ Multistage cluster sample (Go to Question 8.)

**Stratified sample:**

- ☐ Simple random sample (Go to Question 7.)
- ☐ Systematic random sample (Go to Question 6.)
- ☐ Single-stage cluster sample (Go to Question 7.)
- ☐ Multistage cluster sample (Go to Question 7.)
- ☐ **Other** (Please describe and go to Question 9.) \_\_\_\_\_

**6. Describe the systematic sampling methods. (After completing Question 6, go to Question 7 if stratification is used. Otherwise go to Question 9.)**

**7. Provide the following information about stratification.**

**a. Provide a full description of the strata that are created.**

**b. Is clustering used within the stratified sample?**

☐ **Yes** *(Go to Question 8.)*

☐ **No** *(Go to Question 9.)*

**8. Provide the following information about clustering.**

**a. Provide a full description of how clusters are formed. (If multistage clusters are used, give definitions of clusters at each stage.)**

**b. Specify the sampling method (simple random, systematic, or probability proportional to size sampling) for each stage of sampling and describe how the method(s) is (are) implemented.**

**9. Provide the following information about determining the Synar Sample.**

**a. Was the Synar Survey Estimation System (SSES) used to calculate the sample size?**

☐ **Yes** *(Respond to part b.)*

☐ **No** *(Respond to part c and Question 10c.)*

**b. SSES Sample Size Calculator used?**

☐ **State Level** *(Respond to Question 10a.)*

☐ **Stratum Level** *(Respond to Question 10a and 10b.)*

**c. Provide the formulas for determining the effective, target, and original outlet sample sizes.**

**10. Provide the following information about sample size calculations for the Synar survey conducted in FFY 2025.**

**a. If the state uses the sample size formulas embedded in the SSES Sample Size Calculator to calculate the state level sample size, please provide the following information:**

**Inputs for Effective Sample Size:**

RVR:

Frame Size:

**Input for Target Sample Size:**

Design Effect:

**Inputs for Original Sample Size:**

Safety Margin:

Accuracy (Eligibility) Rate:

Completion Rate:

- b. If the state uses the sample size formulas embedded in the SSES Sample Size Calculator to calculate the stratum level sample sizes, please provide the stratum level information:**

--

- c. If the state does not use the sample size formulas embedded in the SSES Sample Size Calculator, please provide all inputs required to calculate the effective, target, and original sample sizes as indicated in Question 9.**

--

## APPENDIX C: SYNAR SURVEY INSPECTION PROTOCOL SUMMARY

State: Guam

FFY: 2026

*Note: Upload to WebBGAS a copy of the Synar inspection form under the heading “Synar Inspection Form” and a copy of the protocol used to train inspection teams on conducting and reporting the results of the Synar inspections under the heading “Synar Inspection Protocol.”*

### 1. How does the state Synar survey protocol address the following?

#### a. Consummated buy attempts?

- ☒ Required  
☐ Permitted under specified circumstances (Describe:      )  
☐ Not permitted

#### b. Youth and young adult inspectors to carry ID?

- ☐ Required  
☐ Permitted under specified circumstances (Describe:      )  
☒ Not permitted

#### c. Adult inspectors to enter the outlet?

- ☒ Required  
☐ Permitted under specified circumstances (Describe:      )  
☐ Not permitted

#### d. Youth and young adult inspectors to be compensated?

- ☒ Required  
☐ Permitted under specified circumstances (Describe:      )  
☐ Not permitted

### 2. Identify the agency(ies) or entity(ies) that actually conduct the random, unannounced Synar inspections of tobacco outlets. (Check all that apply.)

- ☐ Law enforcement agency(ies)  
☒ State or local government agency(ies) other than law enforcement  
☐ Private contractor(s)  
☒ Other

List the agency name(s): Guam Behavioral Health and Wellness Center, Guam Department of Revenue and Taxation, and community volunteers

3. Are Synar inspections combined with law enforcement efforts (i.e., do law enforcement representatives issue warnings or citations to retailers found in violation of the law at the time of the inspection?)?

☒ Always   ☐ Usually   ☐ Sometimes   ☐ Rarely   ☐ Never

4. Describe the type of tobacco products that are requested during Synar inspections.

- a. What type of tobacco products are requested during the inspection?

- ☒ Cigarettes  
☐ Small Cigars  
☐ Cigarillos  
☐ Smokeless Tobacco  
☒ Electronic Cigarettes/Electronic Nicotine Delivery Systems (ENDS)  
☐ Other

- b. Describe the protocol for identifying what types of products and what brands of products are requested during an inspection.

The Synar Coordinator and DRT representatives will designate the cigarette brand and ENDS product type for purchase attempts. Inspection teams will be notified of stores known to sell ENDS but will also assess each location to decide whether to attempt purchasing ENDS or cigarettes. Underage Inspectors will be trained to document the types of tobacco and nicotine products displayed at the register area as observations may inform the inspection teams of stores selling new products.

- 5a. Describe the methods used to recruit, select, and train adult supervisors.

GBHWC's Prevention and Training Branch recruit staff from GBHWC, DRT and the community to be trained as adult supervisors.

- 5b. Describe the methods used to recruit, select, and train youth and young adult inspectors.

Underage inspectors are recruited through youth organizations, groups, schools and through public announcements.

6. Are there specific legal or procedural requirements instituted by the state to address the issue of youth and young adult inspectors' immunity when conducting inspections?

- a. Legal

☒ Yes   ☐ No

*(If Yes, please describe.)*



Stipulated in Section 6120 of Guam P.L.24-278 states that “Participation in these enforcement activities by a minor shall not constitute a violation of Section 6116 of this Chapter, and the minor is immune from prosecution or penalties thereunder, or under any other provision of law prohibiting the purchase of these products by minors.”

**b. Procedural**

☒ Yes ☐ No

*(If Yes, please describe.)*

Guam’s Synar Manual of Procedures include a section on Legal Considerations which address issues related to confidentiality, protection of minors’ identities, immunity for Underage Inspectors, and non-involvement of Underage Inspectors of legal proceedings arising from the inspections process.

**7. Are there specific legal or procedural requirements instituted by the state to address the issue of the safety of youth and young adult inspectors during all aspects of the Synar inspection process?**

**a. Legal**

☐ Yes ☒ No

*(If Yes, please describe.)*

**b. Procedural**

☒ Yes ☐ No

*(If Yes, please describe.)*

The Synar Manual of Procedures in Guam prioritizes the safety of Underage Inspectors (UIs). UIs are instructed not to enter establishments where they feel unsafe and to leave immediately if they feel uncomfortable, unsafe, or are recognized. Adult Inspectors are required to stay near the UI during all purchase attempts.

**8. Are there any other legal or procedural requirements the state has regarding how inspections are to be conducted (e.g., age of youth and young adult inspector, time of inspections, training that must occur)?**

**a. Legal**

☒ Yes ☐ No

*(If Yes, please describe.)*

Guam P.L. 24-278, Section 6120, specifies the legal requirements for inspections. Underage Inspectors must be between 16 and 20 years old and have written parental consent. Video recording equipment may be used during inspections. To avoid entrapment, Underage Inspectors are required to answer truthfully when asked about their age. All Underage Inspectors must be supervised by an Adult Inspector, who is responsible for informing vendors of any legal violations after the Underage Inspector has left the premises.

**b. Procedural**

☒ **Yes**   ☐ **No**

*(If Yes, please describe.)*

The Manual of Procedures note that Guam recruits individuals aged 16–20 to align with the current legal age of 21. Inspections are scheduled in a way to minimize potential risks, and participation in inspection training is required for all participants.

## APPENDIX D: LIST SAMPLING FRAME COVERAGE STUDY

(LIST FRAME ONLY)

State: Guam  
FFY: 2026

1. Calendar year of the coverage study: SAMHSA has waived Guam from the Synar coverage study requirement since 2013.

2. a. Unweighted percent coverage found: \_\_\_\_\_%  
b. Weighted percent coverage found: \_\_\_\_\_%  
c. Number of outlets found through canvassing: \_\_\_\_\_  
d. Number of outlets matched on the list frame: \_\_\_\_\_

3. a. Describe how areas were defined. (e.g., census tracts, counties, etc.)

b. Were any areas of the state excluded from sampling?

☐ Yes ☐ No

*If Yes, please explain.*

4. Please answer the following questions about the selection of canvassing areas.

a. Which category below best describes the sample design? (Check only one.)

☐ Census (Go to Question 6.)

**Unstratified statewide sample:**

☐ Simple random sample (Respond to Part b.)

☐ Systematic random sample (Respond to Part b.)

☐ Single-stage cluster sample (Respond to Parts b and d.)

☐ Multistage cluster sample (Respond to Parts b and d.)

**Stratified sample:**

☐ Simple random sample (Respond to Parts b and c.)

☐ Systematic random sample (Respond to Parts b and c.)

☐ Single-stage cluster sample (Respond to Parts b, c, and d.)

☐ Multistage cluster sample (Respond to Parts b, c, and d.)

☐ Other (Please describe and respond to Part b.) \_\_\_\_\_

b. Describe the sampling methods.

- c. Provide a full description of the strata that were created.

- d. Provide a full description of how clusters were formed.

5. Were borders of the selected areas clearly identified at the time of canvassing?

☐ Yes ☐ No

6. Were all sampled areas visited by canvassing teams?

☐ Yes (*Go to Question 7.*) ☐ No (*Respond to Parts a and b.*)

- a. Was the subset of areas randomly chosen?

☐ Yes ☐ No

- b. Describe how the subsample of visited areas was drawn. Include the number of areas sampled and the number of areas canvassed.

7. Were field observers provided with a detailed map of the canvassing areas?

☐ Yes ☐ No

*If No, describe the canvassing instructions given to the field observers.*

8. Were field observers instructed to find all outlets in the assigned area?

☐ Yes ☐ No

*If No, respond to Question 9.*

*If Yes, describe any instructions given to the field observers to ensure the entire area was canvassed, then go to Question 10.*

9. If a full canvassing was not conducted:

- a. How many predetermined outlets were to be observed in each area? \_\_\_\_\_

- b. What were the starting points for each area? \_\_\_\_\_

- c. Were these starting points randomly chosen?

☐ Yes ☐ No

- d. Describe the selection of the starting points.

- e. Please describe the canvassing instructions given to the field observers, including predetermined routes.

10. Describe the process field observers used to determine if an outlet sold tobacco.

11. Please provide the state's definition of "matches" or "mismatches" to the Synar sampling frame? (i.e., address, business name, business license number, etc.)

12. Provide the calculation of the weighted percent coverage (if applicable).

**SSES Table 1 (Synar Survey Estimates and Sample Sizes)****CSAP-SYNAR REPORT**

State	GU
Federal Fiscal Year (FFY)	2026
Date	11/24/2025 13:13
Data	Synar Analysis FFY2024 DATASET.xlsx
Program Version	Version 7.0
Analysis Option	Stratified SRS with FPC

**Estimates**

Unweighted Retailer Violation Rate	2.9%
Weighted Retailer Violation Rate	2.9%
Standard Error	0.2%
Is SAMHSA Precision Requirement met?	YES
Right-sided 95% Confidence Interval	[0.0%, 3.3%]
Two-sided 95% Confidence Interval	[2.4%, 3.3%]
Design Effect	1.0
Accuracy Rate (unweighted)	78.3%
Accuracy Rate (weighted)	78.3%
Completion Rate (unweighted)	93.6%

**Sample Size for Current Year**

Effective Sample Size	378
Target (Minimum) Sample Size	378
Original Sample Size	378
Eligible Sample Size	296
Final Sample Size	277
Overall Sampling Rate	95.0%

SSES Table 2 (Synar Survey Results by Stratum and by OTC/VM)

STATE: GU

FFY: 2026

Samp. Stratum	Var. Stratum	Outlet Frame Size	Estimated Outlet Population Size	Number of PSU Clusters Created	Number of PSU Clusters in Sample	Outlet Sample Size	Number of Eligible Outlets in Sample	Number of Sample Outlets Inspected	Number of Sample Outlets in Violation	Retailer Violation Rate(%)	Standard Error(%)
<b>All Outlets</b>											
1	1	378	296	N/A	N/A	378	296	277	8	2.9%	
Total		378	296			378	296	277	8	2.9%	0.2%
<b>Over the Counter Outlets</b>											
1	1	377	296	N/A	N/A	378	296	277	8	2.9%	
Total		377	296			378	296	277	8	2.9%	0.2%
<b>Vending Machines</b>											
1	1	1	0	N/A	N/A	0	0	0	0	0.0%	
Total		1	0			0	0	0	0	0.0%	0.0%

SSES Table 3 (Synar Survey Sample Tally Summary)

STATE: GU

FFY: 2026

Disposition Code	Description	Count	Subtotal
EC	Eligible and inspection complete outlet	277	
Total (Eligible Completes)			277
N1	In operation but closed at time of visit	15	
N2	Unsafe to access	1	
N3	Presence of police	0	
N4	Youth inspector knows salesperson	0	
N5	Moved to new location but not inspected	0	
N6	Drive thru only/youth inspector has no drivers license	0	
N7	Tobacco out of stock	2	
N8	Run out of time	0	
N9	Other noncompletion (see below)	1	
Total (Eligible Noncompletes)			19
I1	Out of Business	14	
I2	Does not sell tobacco products	10	
I3	Inaccessible by youth	50	
I4	Private club or private residence	0	
I5	Temporary closure	5	
I6	Can't be located	1	
I7	Wholesale only/Carton sale only	0	
I8	Vending machine broken	0	
I9	Duplicate	0	
I10	Other ineligibility (see below)	2	
Total (Ineligibles)			82
Grand Total			378

**Give reasons and counts for other noncompletion:**

Reason	Count
I10: Establishment closed but undetermined if temporary or permanent closure; Store Manager recognized inspection vehicle.	2

**Give reasons and counts for other ineligibility:**

Reason	Count
N9: Eligible for inspection with active tobacco license but did not carry tobacco products at the time of visit; inspection team was unable to determine whether the store plans to initiate tobacco sales.	1



**SSES Table 4 (Synar Survey Inspection Results by Youth Inspector Characteristics)**

STATE: GU  
FFY: 2026

**Frequency Distribution**

Gender	Age	Number of Inspectors	Attempted Buys	Successful Buys
Male	14	0	0	0
	15	0	0	0
	16	0	0	0
	17	4	90	2
	18	2	42	2
	19	0	0	0
	20	0	0	0
	Subtotal	6	132	4
Female	14	0	0	0
	15	0	0	0
	16	1	22	0
	17	3	64	1
	18	1	23	2
	19	1	18	0
	20	1	18	1
	Subtotal	7	145	4
Other		0	0	0
Grand Total		13	277	8

**Buy Rate in Percent by Age and Gender**

Age	Male	Female	Total
14	0.0%	0.0%	0.0%
15	0.0%	0.0%	0.0%
16	0.0%	0.0%	0.0%
17	2.2%	1.6%	1.9%
18	4.8%	8.7%	6.2%
19	0.0%	0.0%	0.0%
20	0.0%	5.6%	5.6%
Other			0.0%
Total	3.0%	2.8%	2.9%

												Type of Product (Cigarettes (1), Small Cigars/Cigarillos (2), Smokeless Tobacco (3), ENDS (4), Other (5))	Retail Outlet	Clerk asked Youth Inspector for ID (Y=yes, N=no)
Outlet ID	Sampling S	Population Variance S	Population Response I	Violation F	Outlet Type	Youth Insp	Youth Insp	Youth Insp	VM	Frame				
1	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
2	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
3	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
4	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
5	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
6	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
7	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
8	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
9	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
10	1	378	1	378	EC	0	OTC	2504	M	17	1	4	5	Y
11	1	378	1	378	EC	0	OTC	2503	F	18	1	4	5	Y
12	1	378	1	378	EC	0	OTC	2504	M	17	1	4	1	N
13	1	378	1	378	EC	1	OTC	2503	F	18	1	1	5	N
14	1	378	1	378	I1	0	OTC	2504	M	17	1		5	
15	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
16	1	378	1	378	EC	0	OTC	2503	F	18	1	4	5	Y
17	1	378	1	378	N1	0	OTC	2523	F	19	1		5	
18	1	378	1	378	I2	0	OTC	2504	M	17	1		1	N
19	1	378	1	378	EC	0	OTC	2504	M	17	1	4	5	N
20	1	378	1	378	N1	0	OTC	2525	F	20	1		5	
21	1	378	1	378	EC	0	OTC	2503	F	18	1	1	1	Y
22	1	378	1	378	I3	0	OTC	2504	M	17	1	4	2	N
23	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
24	1	378	1	378	EC	0	OTC	2503	F	18	1	4	1	Y
25	1	378	1	378	EC	1	OTC	2504	M	17	1	4	5	N
26	1	378	1	378	I1	0	OTC	2504	M	17	1		5	
27	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
28	1	378	1	378	EC	0	OTC	2504	M	17	1	4	5	Y
29	1	378	1	378	EC	0	OTC	2503	F	18	1	1	1	Y
30	1	378	1	378	I6	0	OTC	2525	F	20	1		5	
31	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
32	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
33	1	378	1	378	EC	0	OTC	2504	M	17	1	4	1	Y
34	1	378	1	378	EC	0	OTC	2504	M	17	1	4	5	Y
35	1	378	1	378	EC	1	OTC	2503	F	18	1	1	5	N
36	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
37	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
38	1	378	1	378	EC	0	OTC	2508	F	16	1	1	1	Y
39	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
40	1	378	1	378	I2	0	OTC	2508	F	16	1	1	7	
41	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
42	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
43	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
44	1	378	1	378	I1	0	OTC	2508	F	16	1	1	5	
45	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
46	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
47	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
48	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
49	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
50	1	378	1	378	EC	0	OTC	2508	F	16	1	1	1	Y
51	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
52	1	378	1	378	EC	0	OTC	2508	F	16	1	1	1	Y
53	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
54	1	378	1	378	I10	0	OTC	2516	M	17	1		5	
55	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
56	1	378	1	378	EC	0	OTC	2508	F	16	1	4	5	Y
57	1	378	1	378	I3	0	OTC	2507	M	18	1		2	
58	1	378	1	378	I1	0	OTC	2508	F	16	1		5	
59	1	378	1	378	I2	0	OTC	2507	M	18	1		5	
60	1	378	1	378	EC	0	OTC	2508	F	16	1	4	5	Y
61	1	378	1	378	I1	0	OTC	2507	M	18	1		5	
62	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
63	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
64	1	378	1	378	I1	0	OTC	2508	F	16	1		5	
65	1	378	1	378	I3	0	OTC	2507	M	18	1	4	2	
66	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
67	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
68	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
69	1	378	1	378	EC	0	OTC	2508	F	16	1	4	2	Y
70	1	378	1	378	EC	0	OTC	2512	M	17	1	4	5	Y
71	1	378	1	378	I3	0	OTC	2511	F	17	1		7	
72	1	378	1	378	EC	0	OTC	2511	F	17	1	4	4	Y
73	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y

74	1	378	1	378	EC	0	OTC	2512	M	17	1	1	4	Y
75	1	378	1	378	EC	0	OTC	2511	F	17	1	4	4	Y
76	1	378	1	378	I3	0	OTC	2511	F	17	1		7	
77	1	378	1	378	EC	0	OTC	2512	M	17	1	4	5	Y
78	1	378	1	378	EC	0	OTC	2512	M	17	1	4	5	Y
79	1	378	1	378	EC	0	OTC	2511	F	17	1	4	5	Y
80	1	378	1	378	I5	0	OTC	2511	F	17	1		7	
81	1	378	1	378	I3	0	OTC	2511	F	17	1		7	
82	1	378	1	378	EC	0	OTC	2512	M	17	1	4	2	Y
83	1	378	1	378	I3	0	OTC	2512	M	17	1		7	
84	1	378	1	378	I3	0	OTC	2512	M	17	1		7	
85	1	378	1	378	EC	0	OTC	2512	M	17	1		7	
86	1	378	1	378	I3	0	OTC	2512	M	17	1		7	
87	1	378	1	378	EC	0	OTC	2512	M	17	1	1	4	Y
88	1	378	1	378	EC	0	OTC	2511	F	17	1	1	5	Y
89	1	378	1	378	EC	0	OTC	2512	M	17	1	1	4	Y
90	1	378	1	378	EC	0	OTC	2511	F	17	1	1	4	Y
91	1	378	1	378	EC	0	OTC	2511	F	17	1	4	4	Y
92	1	378	1	378	I3	0	OTC	2511	F	17	1		7	
93	1	378	1	378	EC	0	OTC	2511	F	17	1	4	5	Y
94	1	378	1	378	I5	0	OTC	2511	F	17	1		5	
95	1	378	1	378	EC	0	OTC	2511	F	17	1	1	5	Y
96	1	378	1	378	EC	0	OTC	2512	M	17	1	1	5	Y
97	1	378	1	378	I3	0	OTC	2511	F	17	1	4	2	
98	1	378	1	378	EC	0	OTC	2512	M	17	1	1	1	Y
99	1	378	1	378	I3	0	OTC	2512	M	17	1		7	
100	1	378	1	378	N1	0	OTC	2512	M	17	1		2	
101	1	378	1	378	EC	0	OTC	2512	M	17	1	1	5	Y
102	1	378	1	378	EC	0	OTC	2511	F	17	1	1	4	Y
103	1	378	1	378	I3	0	OTC	2511	F	17	1	4	2	
104	1	378	1	378	I3	0	OTC	2511	F	17	1		7	
105	1	378	1	378	I3	0	OTC	2511	F	17	1		7	
106	1	378	1	378	I1	0	OTC	2512	M	17	1		7	
107	1	378	1	378	EC	0	OTC	2512	M	17	1	4	2	Y
108	1	378	1	378	EC	0	OTC	2511	F	17	1	1	5	Y
109	1	378	1	378	EC	0	OTC	2511	F	17	1	1	5	Y
110	1	378	1	378	I3	0	OTC	2512	M	17	1	4	2	
111	1	378	1	378	I3	0	OTC	2511	F	17	1		2	
112	1	378	1	378	I2	0	OTC	2512	M	17	1		5	
113	1	378	1	378	I2	0	OTC	2511	F	17	1		5	
114	1	378	1	378	I3	0	OTC	2512	M	17	1	4	2	
115	1	378	1	378	I1	0	OTC	2511	F	17	1		1	
116	1	378	1	378	I3	0	OTC	2512	M	17	1		7	
117	1	378	1	378	EC	0	OTC	2519	M	18	1		1	
118	1	378	1	378	I3	0	OTC	2515	F	17	1	4	2	
119	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
120	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
121	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
122	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
123	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
124	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
125	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
126	1	378	1	378	EC	0	OTC	2515	F	17	1	4	5	Y
127	1	378	1	378	I3	0	OTC	2515	F	17	1		7	
128	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	N
129	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
130	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
131	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
132	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
133	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
134	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
135	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
136	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
137	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
138	1	378	1	378	I3	0	OTC	2516	M	17	1		5	
139	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
140	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
141	1	378	1	378	EC	0	OTC	2515	F	17	1	4	5	Y
142	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
143	1	378	1	378	I5	0	OTC	2515	F	17	1		5	
144	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
145	1	378	1	378	EC	0	OTC	2516	M	17	1	1	1	Y
146	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
147	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
148	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
149	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
150	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	Y
151	1	378	1	378	EC	0	OTC	2525	F	20	1	4	1	Y
152	1	378	1	378	I3	0	OTC	2519	M	18	1		2	
153	1	378	1	378	I3	0	OTC	2519	M	18	1		2	
154	1	378	1	378	EC	0	OTC	2519	M	18	1	1	5	Y
155	1	378	1	378	I5	0	OTC	2519	M	18	1		5	
156	1	378	1	378	EC	0	OTC	2520	F	17	1	4	1	Y
157	1	378	1	378	N1	0	OTC	2520	F	17	1		1	
158	1	378	1	378	EC	0	OTC	2519	M	18	1	4	1	Y
159	1	378	1	378	EC	0	OTC	2519	M	18	1	1	5	Y
160	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	Y
161	1	378	1	378	EC	0	OTC	2519	M	18	1	1	5	Y
162	1	378	1	378	EC	0	OTC	2520	F	17	1	4	1	Y
163	1	378	1	378	EC	0	OTC	2519	M	18	1	1	1	N

164	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	N
165	1	378	1	378	EC	0	OTC	2519	M	18	1	4	5	Y
166	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	Y
167	1	378	1	378	I3	0	OTC	2520	F	17	1		2	
168	1	378	1	378	I3	0	OTC	2519	M	18	1		2	Y
169	1	378	1	378	EC	0	OTC	2520	F	17	1	4	1	Y
170	1	378	1	378	EC	0	OTC	2519	M	18	1	1	1	Y
171	1	378	1	378	EC	0	OTC	2520	F	17	1	4	5	Y
172	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	Y
173	1	378	1	378	N1	0	OTC	2520	F	17	1		1	
174	1	378	1	378	I1	0	OTC	2519	M	18	1		5	N
175	1	378	1	378	EC	1	OTC	2520	F	17	1	1	5	Y
176	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	Y
177	1	378	1	378	EC	0	OTC	2519	M	18	1	4	1	Y
178	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
179	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	N
180	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	N
181	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
182	1	378	1	378	EC	0	OTC	2524	M	17	1	4	5	Y
183	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
184	1	378	1	378	I3	0	OTC	2523	F	19	1	4	2	
185	1	378	1	378	EC	0	OTC	2523	F	19	1	4	1	Y
186	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
187	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
188	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	
189	1	378	1	378	I10	0	OTC	2525	F	20	1		5	
190	1	378	1	378	I3	0	OTC	2524	M	17	1	4	2	
191	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
192	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
193	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
194	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
195	1	378	1	378	EC	0	OTC	2525	F	20	1	1	1	Y
196	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
197	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
198	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
199	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
200	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
201	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
202	1	378	1	378	N1	0	OTC	2504	M	17	1		5	
203	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	
204	1	378	1	378	I1	0	OTC	2503	F	18	1		7	
205	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
206	1	378	1	378	N1	0	OTC	2504	M	17	1	4	2	
207	1	378	1	378	I2	0	OTC	2503	F	18	1	1	5	Y
208	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
209	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
210	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
211	1	378	1	378	EC	0	OTC	2503	F	18	1	1	1	Y
212	1	378	1	378	EC	0	OTC	2503	F	18	1	4	2	Y
213	1	378	1	378	I3	0	OTC	2504	M	17	1	4	2	Y
214	1	378	1	378	EC	0	OTC	2503	F	18	1	4	1	Y
215	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
216	1	378	1	378	N7	0	OTC	2503	F	18	1	1	7	Y
217	1	378	1	378	EC	0	OTC	2504	M	17	1	1	7	Y
218	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
219	1	378	1	378	EC	1	OTC	2504	M	17	1	1	5	Y
220	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
221	1	378	1	378	I1	0	OTC	2504	M	17	1		7	
222	1	378	1	378	N1	0	OTC	2503	F	18	1		7	
223	1	378	1	378	EC	0	OTC	2523	F	19	1	4	1	Y
224	1	378	1	378	EC	0	OTC	2525	F	20	1	4	5	Y
225	1	378	1	378	N1	0	OTC	2524	M	17	1		5	
226	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
227	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
228	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
229	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
230	1	378	1	378	EC	0	OTC	2525	F	20	1	4	5	Y
231	1	378	1	378	EC	0	OTC	2504	M	17	1	4	5	Y
232	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
233	1	378	1	378	EC	0	OTC	2504	M	17	1	1	1	Y
234	1	378	1	378	EC	0	OTC	2503	F	18	1	4	5	Y
235	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
236	1	378	1	378	I3	0	OTC	2504	M	17	1	4	2	
237	1	378	1	378	EC	0	OTC	2503	F	18	1	1	5	Y
238	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
239	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
240	1	378	1	378	I3	0	OTC	2507	M	18	1		2	
241	1	378	1	378	EC	0	OTC	2508	F	16	1	1	1	Y
242	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
243	1	378	1	378	EC	0	OTC	2508	F	16	1	1	1	Y
244	1	378	1	378	EC	0	OTC	2507	M	18	1	4	1	Y
245	1	378	1	378	N2	0	OTC	2508	F	16	1		2	
246	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
247	1	378	1	378	N1	0	OTC	2508	F	16	1		7	
248	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
249	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
250	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
251	1	378	1	378	I3	0	OTC	2508	F	16	1	4	2	
252	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
253	1	378	1	378	I5	0	OTC	2504	M	17	1		5	

254	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
255	1	378	1	378	EC	0	OTC	2508	F	16	1		5	Y
256	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
257	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
258	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
259	1	378	1	378	EC	0	OTC	2508	F	16	1	4	5	Y
260	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
261	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
262	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
263	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
264	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
265	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
266	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
267	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
268	1	378	1	378	EC	0	OTC	2504	M	17	1	1	1	Y
269	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
270	1	378	1	378	EC	0	OTC	2516	M	17	1	1	1	Y
271	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
272	1	378	1	378	I2	0	OTC	2512	M	17	1		7	
273	1	378	1	378	EC	0	OTC	2504	M	17	1	1	5	Y
274	1	378	1	378	N1	0	OTC	2511	F	17	1		5	
275	1	378	1	378	N1	0	OTC	2511	F	17	1	4	2	Y
276	1	378	1	378	EC	0	OTC	2512	M	17	1	4	1	Y
277	1	378	1	378	I2	0	OTC	2511	F	17	1		5	
278	1	378	1	378	N1	0	OTC	2511	F	17	1		5	
279	1	378	1	378	I3	0	OTC	2511	F	17	1		7	
280	1	378	1	378	N1	0	OTC	2511	F	17	1		5	
281	1	378	1	378	I3	0	OTC	2512	M	17	1		7	
282	1	378	1	378	I3	0	OTC	2512	M	17	1	4	2	Y
283	1	378	1	378	EC	0	OTC	2511	F	17	1	1	5	Y
284	1	378	1	378	EC	0	OTC	2511	F	17	1	4	1	Y
285	1	378	1	378	I1	0	OTC	2511	F	17	1		5	
286	1	378	1	378	I3	0	OTC	2516	M	17	1	4	2	Y
287	1	378	1	378	EC	0	OTC	2512	M	17	1	1	5	Y
288	1	378	1	378	EC	0	OTC	2511	F	17	1	4	5	Y
289	1	378	1	378	EC	0	OTC	2511	F	17	1	1	5	Y
290	1	378	1	378	EC	0	OTC	2512	M	17	1	1	5	Y
291	1	378	1	378	EC	0	OTC	2512	M	17	1	1	5	Y
292	1	378	1	378	N7	0	OTC	2512	M	17	1	4	5	
293	1	378	1	378	EC	0	OTC	2511	F	17	1	1	7	Y
294	1	378	1	378	EC	0	OTC	2512	M	17	1	1	5	Y
295	1	378	1	378	EC	0	OTC	2511	F	17	1	1	1	Y
296	1	378	1	378	EC	0	OTC	2512	M	17	1	4	1	Y
297	1	378	1	378	EC	0	OTC	2508	F	16	1	1	5	Y
298	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
299	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
300	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
301	1	378	1	378	EC	0	OTC	2516	M	17	1	4	5	Y
302	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
303	1	378	1	378	EC	0	OTC	2515	F	17	1	4	5	Y
304	1	378	1	378	EC	0	OTC	2516	M	17	1	4	5	N
305	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
306	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	N
307	1	378	1	378	EC	0	OTC	2515	F	17	1	1	1	Y
308	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
309	1	378	1	378	N1	0	OTC	2515	F	17	1	4	2	
310	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
311	1	378	1	378	N9	0	OTC	2516	M	17	1		5	
312	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
313	1	378	1	378	EC	0	OTC	2516	M	17	1	4	1	Y
314	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
315	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
316	1	378	1	378	EC	0	OTC	2507	M	18	1	1	5	Y
317	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
318	1	378	1	378	EC	0	OTC	2523	F	19	1	1	1	Y
319	1	378	1	378	I3	0	OTC	2516	M	17	1	4	2	Y
320	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
321	1	378	1	378	EC	0	OTC	2516	M	17	1	1	1	Y
322	1	378	1	378	EC	0	OTC	2516	M	17	1	1	5	Y
323	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
324	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
325	1	378	1	378	EC	0	OTC	2515	F	17	1	1	5	Y
326	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	Y
327	1	378	1	378	EC	0	OTC	2519	M	18	1	1	5	Y
328	1	378	1	378	EC	0	OTC	2520	F	17	1	1	1	Y
329	1	378	1	378	I3	0	OTC	2523	F	19	1	4	2	
330	1	378	1	378	EC	0	OTC	2519	M	18	1	1	5	Y
331	1	378	1	378	EC	0	OTC	2520	F	17	1		5	Y
332	1	378	1	378	EC	0	OTC	2519	M	18	1	1	5	Y
333	1	378	1	378	I1	0	OTC	2519	M	18	1		5	
334	1	378	1	378	EC	0	OTC	2512	M	17	1	4	1	Y
335	1	378	1	378	EC	0	OTC	2519	M	18	1	1	1	Y
336	1	378	1	378	I3	0	OTC	2519	M	18	1	4	2	
337	1	378	1	378	I3	0	OTC	2519	M	18	1	4	2	
338	1	378	1	378	I2	0	OTC	2520	F	17	1		7	
339	1	378	1	378	I3	0	OTC	2520	F	17	1		7	
340	1	378	1	378	EC	1	OTC	2519	M	18	1	1	5	N
341	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	Y
342	1	378	1	378	EC	0	OTC	2511	F	17	1	1	4	Y
343	1	378	1	378	I1	0	OTC	2519	M	18	1		4	

344	1	378	1	378	EC	1	OTC	2519	M	18	1	1	5	N
345	1	378	1	378	EC	0	OTC	2519	M	18	1	1	5	Y
346	1	378	1	378	EC	0	OTC	2520	F	17	1		5	Y
347	1	378	1	378	EC	0	OTC	2519	M	18	1	1	5	Y
348	1	378	1	378	I3	0	OTC	2519	M	18	1		7	
349	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	Y
350	1	378	1	378	EC	0	OTC	2520	F	17	1	1	5	Y
351	1	378	1	378	EC	0	OTC	2511	F	17	1	4	5	Y
352	1	378	1	378	EC	0	OTC	2519	M	18	1	4	5	Y
353	1	378	1	378	EC	0	OTC	2519	M	18	1	4	1	Y
354	1	378	1	378	I3	0	OTC	2520	F	17	1		7	
355	1	378	1	378	EC	0	OTC	2511	F	17	1	1	5	Y
356	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
357	1	378	1	378	I3	0	OTC	2525	F	20	1		7	
358	1	378	1	378	I3	0	OTC	2525	F	20	1		7	
359	1	378	1	378	I3	0	OTC	2525	F	20	1		7	
360	1	378	1	378	I3	0	OTC	2525	F	20	1		7	
361	1	378	1	378	I2	0	OTC	2524	M	17	1		5	
362	1	378	1	378	EC	0	OTC	2523	F	19	1	4	5	Y
363	1	378	1	378	EC	0	OTC	2525	F	20	1	4	1	Y
364	1	378	1	378	I3	0	OTC	2525	F	20	1		7	
365	1	378	1	378	EC	0	OTC	2523	F	19	1	4	5	Y
366	1	378	1	378	I3	0	OTC	2525	F	20	1		7	
367	1	378	1	378	EC	1	OTC	2525	F	20	1	4	2	Y
368	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
369	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
370	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
371	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
372	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y
373	1	378	1	378	EC	0	OTC	2524	M	17	1	1	5	Y
374	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
375	1	378	1	378	EC	0	OTC	2525	F	20	1	1	5	Y
376	1	378	1	378	I3	0	OTC	2525	F	20	1		7	
377	1	378	1	378	EC	0	OTC	2523	F	19	1	4	5	Y
378	1	378	1	378	EC	0	OTC	2523	F	19	1	1	5	Y

SSES Table 6 (Synar Survey Inspection Results by Type of Product)

STATE: GU  
 FFY: 2026

Frequency Distribution and Buy Rate			
Product Type	Attempted Buys	Successful Buys	Violation Rate (%)
Cigarettes	211	6	2.8%
Small cigars/Cigarillos	0	0	0.0%
Smokeless tobacco	0	0	0.0%
ENDS	61	2	3.3%
Other	0	0	0.0%
Missing	5	0	0.0%
Invalid	0	0	0.0%
Grand Total	277	8	2.9%

SSES Table 6 (Synar Survey Inspection Results by Type of Product)

STATE: GU  
 FFY: 2026

Buy Rate by Type of Product, Age, and Gender								
Male								
Product Type	Age							Total
	14	15	16	17	18	19	20	
Cigarettes	0.0%	0.0%	0.0%	1.4%	5.7%	0.0%	0.0%	2.9%
Small cigars/Cigarillos	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Smokeless tobacco	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
ENDS	0.0%	0.0%	0.0%	5.0%	0.0%	0.0%	0.0%	3.8%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Male	0.0%	0.0%	0.0%	2.2%	4.8%	0.0%	0.0%	3.0%

Female								
Product Type	Age							Total
	14	15	16	17	18	19	20	
Cigarettes	0.0%	0.0%	0.0%	2.1%	11.8%	0.0%	0.0%	2.8%
Small cigars/Cigarillos	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Smokeless tobacco	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
ENDS	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	20.0%	2.9%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Female	0.0%	0.0%	0.0%	1.6%	8.7%	0.0%	5.6%	2.8%

All								
Product Type	Age							Total
	14	15	16	17	18	19	20	
Cigarettes	0.0%	0.0%	0.0%	1.7%	7.7%	0.0%	0.0%	2.8%
Small cigars/Cigarillos	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Smokeless tobacco	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
ENDS	0.0%	0.0%	0.0%	2.9%	0.0%	0.0%	20.0%	3.3%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grand Total	0.0%	0.0%	0.0%	1.9%	6.2%	0.0%	5.6%	2.9%

SSES Table 7 (Synar Survey Inspection Results by Type of Retail Outlet)

STATE: GU  
 FFY: 2026

Frequency Distribution and Buy Rate

Retail Outlet	Attempted Buys	Successful Buys	Violation Rate (%)
Gas Station	43	0	0.0%
Tobacco Store	5	1	20.0%
Restaurant	0	0	0.0%
Hotel	9	0	0.0%
Grocery Store	217	7	3.2%
Drug Store	0	0	0.0%
Other	3	0	0.0%
Missing	0	0	0.0%
Invalid	0	0	0.0%
Grand Total	277	8	2.9%

SSES Table 7 (Synar Survey Inspection Results by Type of Retail Outlet)

STATE: GU  
 FFY: 2026

Buy Rate by Type of Retail Outlet, Age, and Gender

Male								
Retail Outlet	Age							Total
	14	15	16	17	18	19	20	
Gas Station	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Tobacco Store	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Restaurant	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Hotel	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grocery Store	0.0%	0.0%	0.0%	2.8%	5.9%	0.0%	0.0%	3.8%
Drug Store	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Male	0.0%	0.0%	0.0%	2.2%	4.8%	0.0%	0.0%	3.0%

Female								
Retail Outlet	Age							Total
	14	15	16	17	18	19	20	
Gas Station	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Tobacco Store	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%	33.3%
Restaurant	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Hotel	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grocery Store	0.0%	0.0%	0.0%	2.0%	11.8%	0.0%	0.0%	2.7%
Drug Store	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Female	0.0%	0.0%	0.0%	1.6%	8.7%	0.0%	5.6%	2.8%

All								
Retail Outlet	Age							Total
	14	15	16	17	18	19	20	
Gas Station	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Tobacco Store	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	100.0%	20.0%
Restaurant	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Hotel	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grocery Store	0.0%	0.0%	0.0%	2.5%	7.8%	0.0%	0.0%	3.2%
Drug Store	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Other	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grand Total	0.0%	0.0%	0.0%	1.9%	6.2%	0.0%	5.6%	2.9%



SSES Table 8 (Synar Survey Inspection Results by Clerk Asked for ID)

STATE: GU  
 FFY: 2026

Frequency Distribution and Buy Rate

Clerk Asked for ID	Attempted Buys	Successful Buys	Violation Rate (%)
Yes	259	3	1.2%
No	14	5	35.7%
Missing	4	0	0.0%
Invalid	0	0	0.0%
Grand Total	277	8	2.9%

SSES Table 8 (Synar Survey Inspection Results by Clerk Asked for ID)

STATE: GU  
 FFY: 2026

Buy Rate by Clerk Asked for ID, Age, and Gender

Male								
Clerk Asked for ID	Age							Total
	14	15	16	17	18	19	20	
Yes	0.0%	0.0%	0.0%	1.2%	0.0%	0.0%	0.0%	0.8%
No	0.0%	0.0%	0.0%	14.3%	66.7%	0.0%	0.0%	30.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Male	0.0%	0.0%	0.0%	2.2%	4.8%	0.0%	0.0%	3.0%

Female								
Clerk Asked for ID	Age							Total
	14	15	16	17	18	19	20	
Yes	0.0%	0.0%	0.0%	1.6%	0.0%	0.0%	5.9%	1.4%
No	0.0%	0.0%	0.0%	0.0%	100.0%	0.0%	0.0%	50.0%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total Female	0.0%	0.0%	0.0%	1.6%	8.7%	0.0%	5.6%	2.8%

All								
Clerk Asked for ID	Age							Total
	14	15	16	17	18	19	20	
Yes	0.0%	0.0%	0.0%	1.4%	0.0%	0.0%	5.9%	1.2%
No	0.0%	0.0%	0.0%	12.5%	80.0%	0.0%	0.0%	35.7%
Missing	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Invalid	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Grand Total	0.0%	0.0%	0.0%	1.9%	6.2%	0.0%	5.6%	2.9%